



STATE COMMISSION ON CHILDREN & FAMILIES  
SENATE BILL 267  
2006 PROGRESS REPORT

SENATE INTERIM JUDICIARY COMMITTEE  
HOUSE INTERIM JUDICIARY COMMITTEE

SEPTEMBER 20<sup>TH</sup>, 2006



## **AGENCY PURPOSE**

The Oregon Commission on Children and Families (OCCF) is the largest umbrella advocacy group for children and families in Oregon. Created by legislation in 1993, and further defined by SB555 in 1999, OCCF promotes positive outcomes for children and families through a process driven by local decision-making. State Commission members are appointed by the Governor to four-year terms.

The Commission provides no direct services, but is responsible for statewide planning, standards setting and policy development, and provides communities with research-based best practices on which to base local programs for children and families. All 36 Oregon counties have a local Commission on Children and Families, which is responsible for a local coordinated comprehensive plan; community mobilization; and coordination among community groups, government agencies, private providers and other parties, of programs and initiatives for children 0-18 years of age and their families.

The mission of the Oregon Commission on Children & Families is to build a partnership of citizens and professionals working together to improve the lives of children and families in Oregon's local communities while facilitating and supporting local coordinated comprehensive planning for all children and families, promoting system integration, and provides leadership for local and state efforts focused on early childhood.

## **PROGRAMS AS DEFINED BY ORS 182.515.4**

When the Oregon Commission on Children & Families initially assessed funding streams for programs and activities matching definitions provided in ORS 182.511.4.a, the assessment was done through an internal review. After an analysis, staff identified the youth investment funding stream as a stream with the purpose and target population consistent with ORS 182.515-182.525 [SB267]. Additionally, when Juvenile Crime Prevention was transferred to the Oregon Commission on Children & Families, the respective funding streams were incorporated into the collective OCCF analysis and reporting process.

### **YOUTH INVESTMENT [TITLE XX], FEDERAL FUNDS**

Youth Investment Funds are provided for community prevention and intervention services that target at-risk, non-delinquent youth. Youth investment funds are federally funded and passed through the Department of Human Services for distribution by the Oregon Commission on Children & Families.

The 2005-2007 biennium allocation of Youth Investment funds totals \$8,274,334. Of the \$8,274,334 of Youth Investment funds, \$1,567,278 is legislatively mandated for Relief Nurseries, ORS 182.515.4.b.A, and \$689,915 for local planning implementation and outcomes. The remaining \$6,017,141 is used for local programming.



### JUVENILE CRIME PREVENTION (JCP) GENERAL FUND

Juvenile Crime Prevention General Fund is provided to prevent delinquency by high risk youths. Prevention activities reduce risk factors for youth to commit offenses and reduce the re-offense rate and seriousness of offenses committed.

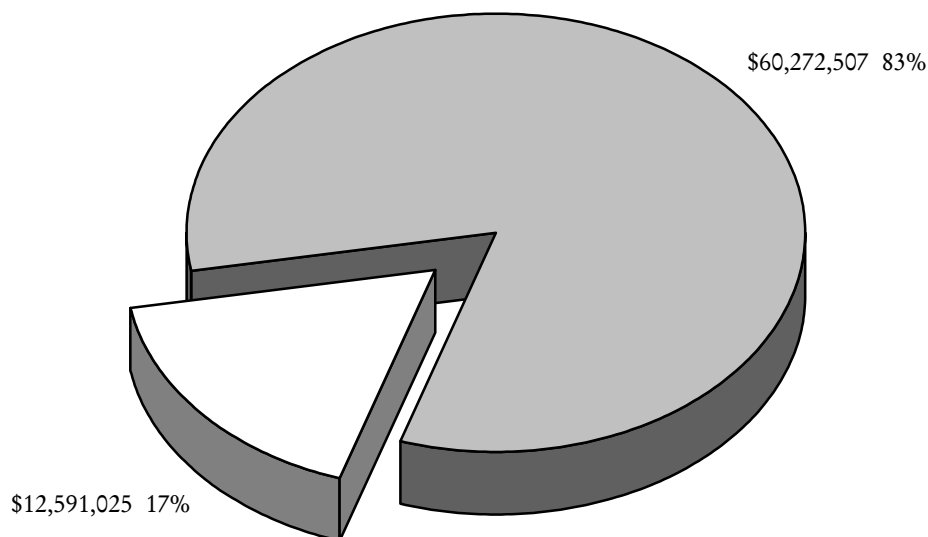
The 2005-2007 biennium General Fund allocation for county and tribal operations and programs totals \$5,716,157. Of the \$5,716,157, \$559,941 is used for providing local administration and local basic services waivers. The remaining \$5,156,216 is used for local programming.

### JUVENILE JUSTICE AND DELINQUENCY PREVENTION (JJDP) FEDERAL FUND

Juvenile Justice and Delinquency Prevention Federal Fund is provided to prevent delinquency by high risk youths. Prevention activities reduce risk factors for youth to commit offenses and reduce the re-offense rate and seriousness of offenses committed.

The 2005-2006 fiscal year Federal Fund program awards have totaled \$1,417,668.

Oregon Commission on Children & Families Federal and General Fund with regard to ORS 182.515-182.525 [SB267]



■ Not Subject to ORS 182.515-182.525 [SB267]

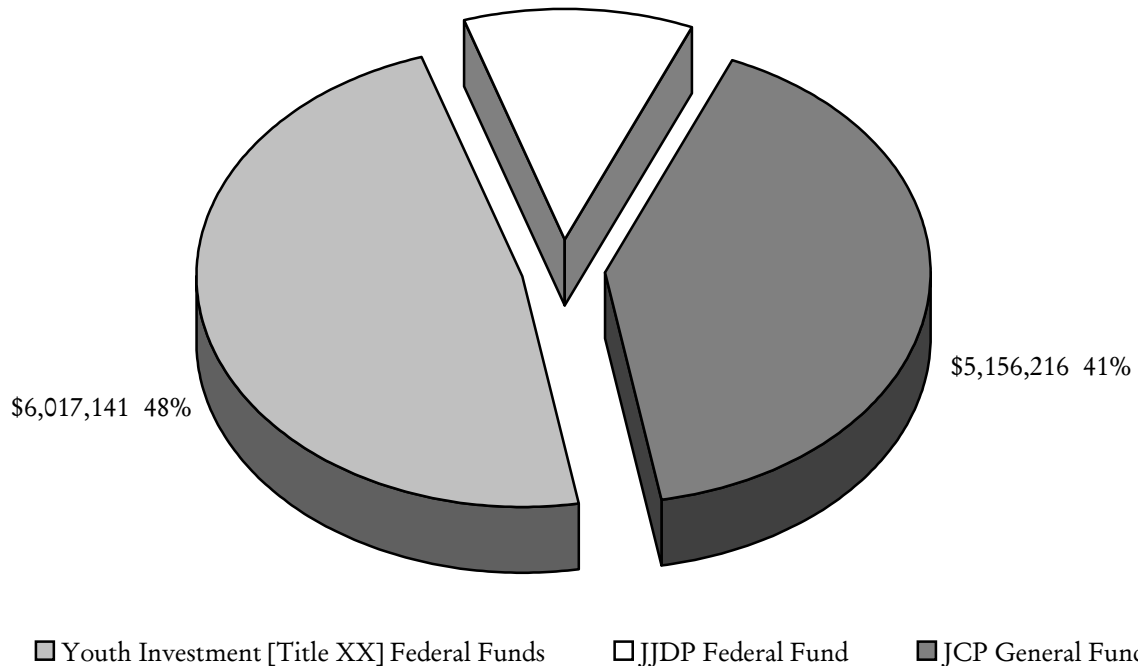
□ Subject to ORS 182.515-182.525 [SB267]

Currently, the Oregon Commission on Children & Families has \$12,591,025 from funding streams designed for treatment or intervention programs or services intended to reduce the propensity of a person to commit crimes; improve the mental health of a person with the result of reducing the likelihood that the person will commit a crime or need emergency mental health services; or reduce the propensity of a person who is less than 18 years of age to engage in



antisocial behavior with the result of reducing the likelihood that the person will become a juvenile offender. The \$12,591,025 represents 17% of the total \$72,863,532 budget for the Oregon Commission on Children & Families.

Oregon Commission on Children & Families Federal and General Fund  
 subject to ORS 182.515-182.525 [SB267]  
 \$1,417,668 11%



Of the 17% of the total Oregon Commission on Children & Families budget which is subject to ORS 182.515-182.525 [SB267] there are various programs and initiatives spearheaded by Local Commissions on Children & Families. The variety in activities is primarily due to the uniqueness of the regions where local programming is structured to meet local needs, which is incorporated into local comprehensive plans. Nonetheless, the system is collectively integrating evidence based programs and practices to fulfill ORS 182.515-182.525 [SB267]. Below are examples of evidence based programs and practices which are being implemented and used in the design of local programming and planning.

**YOUTH INVESTMENT [TITLE XX], FEDERAL FUNDS**

- A & D Life Skills; Adults Mentoring Youth; Becoming a Love & Logic Parent; Strategic Family Therapy; Big Brother, Big Sister; CASA; Family Therapy/Family Functional Therapy; Girls Today, Boys Today; Incredible Years; Juntura; Life Skills Group; Options Counseling; Her-os & He-ros Club



JUVENILE CRIME PREVENTION (JCP), GENERAL FUND AND  
JUVENILE JUSTICE AND DELINQUENCY PREVENTION (JJDP), FEDERAL FUND

Family Functional Therapy; Treatment Foster Care; Multi-systemic Therapy, Big Brother, Big Sister; Mentoring; Sons of Tradition, Daughters of Tradition based on White Bison; Girls Circle; Blueprints Violence Prevention; FAST

Other programs or practices are designing their programming around specific measurable outcomes. While program names and providers will differ between counties the specific outcomes and strategies are consistent with agency mission and goals as well as state high level outcomes.

## PROGRESS

After the funding stream assessment for ORS 182.515-182.525 [SB267] subjectivity, the Oregon Commission on Children & Families staff began the developing and implementing strategy for statutory fulfillment. Initially the OCCF drafted agency guidelines for providing evidence-based practices for the fulfillment of ORS 182.515-182.525 [SB267]. The agency, with AGA Consulting, developed an evidence based youth program guide for counties and tribes in order to assist in the local implementation when contracting with providers. The guide discusses evidence based programs and practices in meaning and application, gives tools for assessing programs and practices, and provides information on current types of evidence based programs and practices. The Oregon Commission on Children & Families staff then began conducting trainings and informational meetings for county partners and stakeholders on ORS 182.515-182.525 [SB267] and answering questions regarding the successful implementation. Programs focusing on mentoring, life skills/skill building, mental health treatment and substance abuse prevention/treatment have been strongly encouraged with information provided on relevant evidence based programs and practices. Focus on community mobilization, building partners and resource development has been essential to leverage funding and other resources in order to effectively implement evidence based programs and practices (due in part to the typically higher cost associated with evidence based programs and practices). Continuous research, communication and collaboration has been key to sharing progress and new programs and practices to pursue.

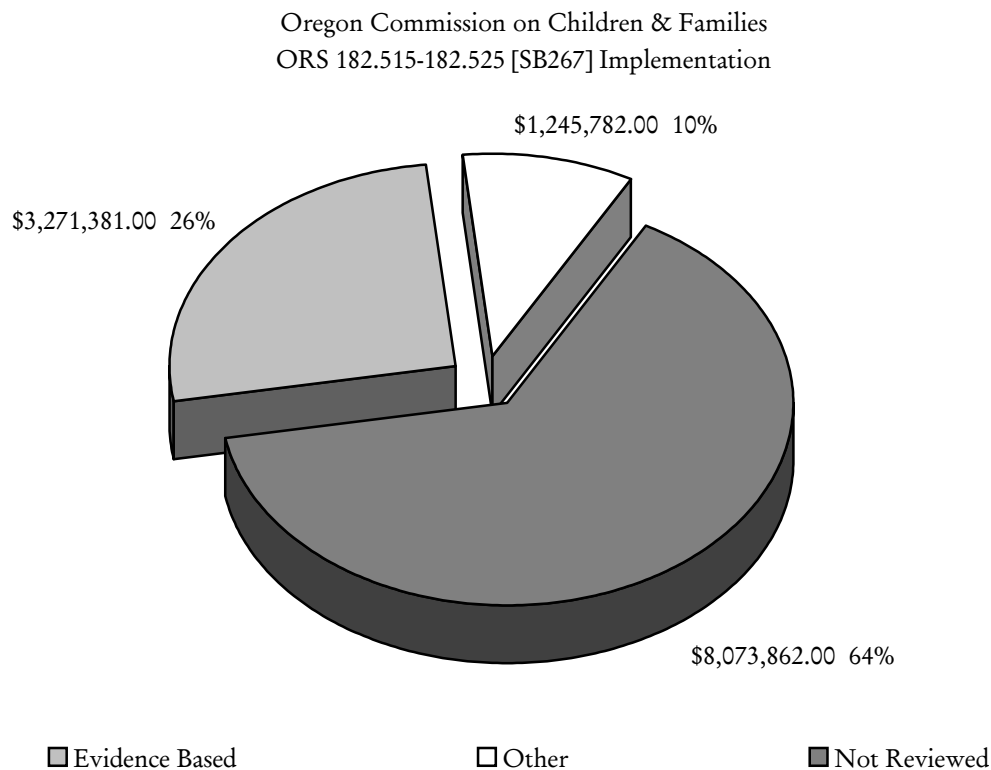
The assessment of the programs with regard to ORS 182.515-182.525 [SB267] is done through the Oregon Commission on Children & Families' database system. The Fiscal, Monitoring, Outcomes & Reporting System (FMORS) database and JCP database and data records are collections of data from county activities on an ongoing basis. Local level staff are required to enter and report information on activities, budgets, expenditures, leveraging, outcomes, results, providers and monitoring.

The process of assessing programs and practices consists of local and state accountability. Local Commissions on Children & Families are trained and given technical assistance on the requirements of ORS 182.515-182.525 [SB267] and evidence based programs and practices currently available. Local contractors and providers are then required to examine each program and enter and report relevant information in the FMORS database and the JCP database and data



records system. During the statewide assessment of ORS 182.515-182.525 [SB267] fulfillment, state accountability staff examine programs and program details. If during the analysis an activity is not clearly established as evidence based with documentation of what program or practice is being implemented, a further activity assessment by state staff occurs. It is the diversity of programs which requires a program by program analysis for each county.

As of September 9, 2006, for the 2005-2007 biennium, the Oregon Commission on Children & Families has fulfilled the parameters of ORS 182.515-182.525 [SB267]. At least, 26% of the assessed reported programs and practices are evidence based, subject to ORS 182.551.4.a.



The breakdown of funding falls into the three categories seen above. Funding assessed as 'Evidence Based' funds programs which have been reviewed and have demonstrated evidence based programs and practices. Funding assessed as 'Other' funds programs which have been reviewed and have not demonstrated evidence based programs and practices. Funding assessed as 'Not Reviewed' contains funded programs needing more assessment and funds that have not yet been allocated to a specified program.



## ACTION

As the Commission on Children & Families moves towards the close of the current biennium and the future implementation of ORS 182.515-182.525 [SB267], several key action steps are being developed. Included in these steps are actions which are being currently implemented, being currently developed or being currently examined for feasibility. A summary of these steps are:

- The inclusion of ORS 182.515-182.525 [SB267] strategy development in the six year local comprehensive plan and implementation guidelines
- An internal working group designing system wide strategy on full ORS 182.515-182.525 [SB267] implementation
- A continual training process for current state and local staff as well as new staff on ORS 182.515-182.525 [SB267]
- An internal working group to investigate an assessment of cost effectiveness for evidence based programs and practices being implemented across the system
- The further analysis by staff of programs assessed as “Not Reviewed” which are or could be evidence based including examining the following:
  - A feasibility plan for site visits for to ensure fidelity with program implementation
  - The integration of the evidence program and practices assessment into the new system wide database currently in development